

Town of Windsor



Analyzing Governmental Structure



Agenda

Overview

- Windsor at a Glance...
- Where We Are...
- Where We Are Going...

Today's Discussion

- Windsor Utilities

Next Steps

- Public Input
- Upcoming Meetings / Focus Groups

Windsor at a Glance...

History

- Established in 1847 (approximately 36 square miles)
- 2013 population estimate was 6,549
- Windsor's land area continues to decrease while the population continues to grow

Character

- Balanced mix of residential neighborhoods, retail/service-oriented commercial, and productive agricultural land

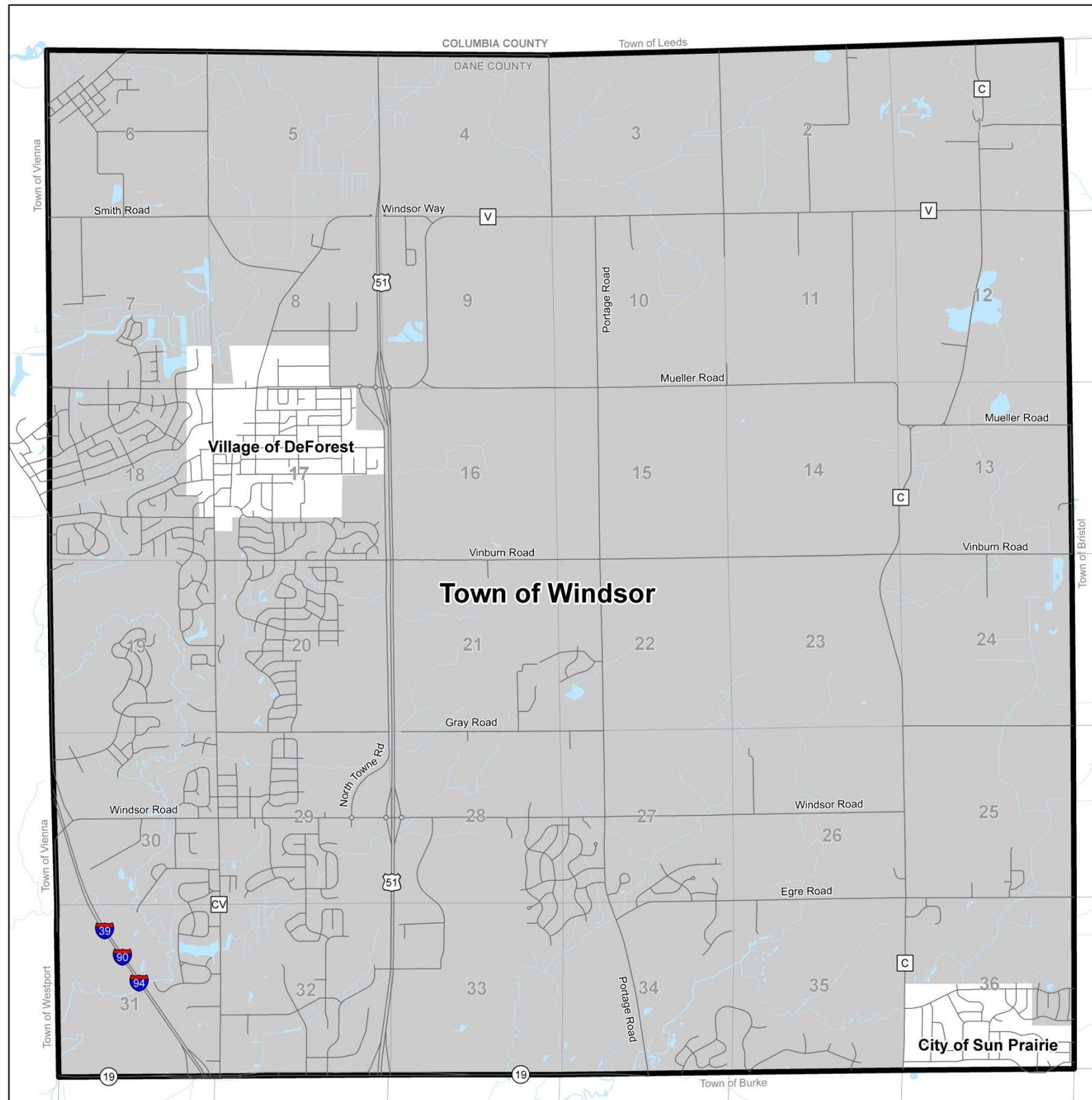
Philosophy

- Promote sound land use planning (since early 1990's)
- Protect/enhance environmental corridors and conservancy areas
- Preserve agricultural land, farming and agri-business

Year 1970

Approximate Land Area

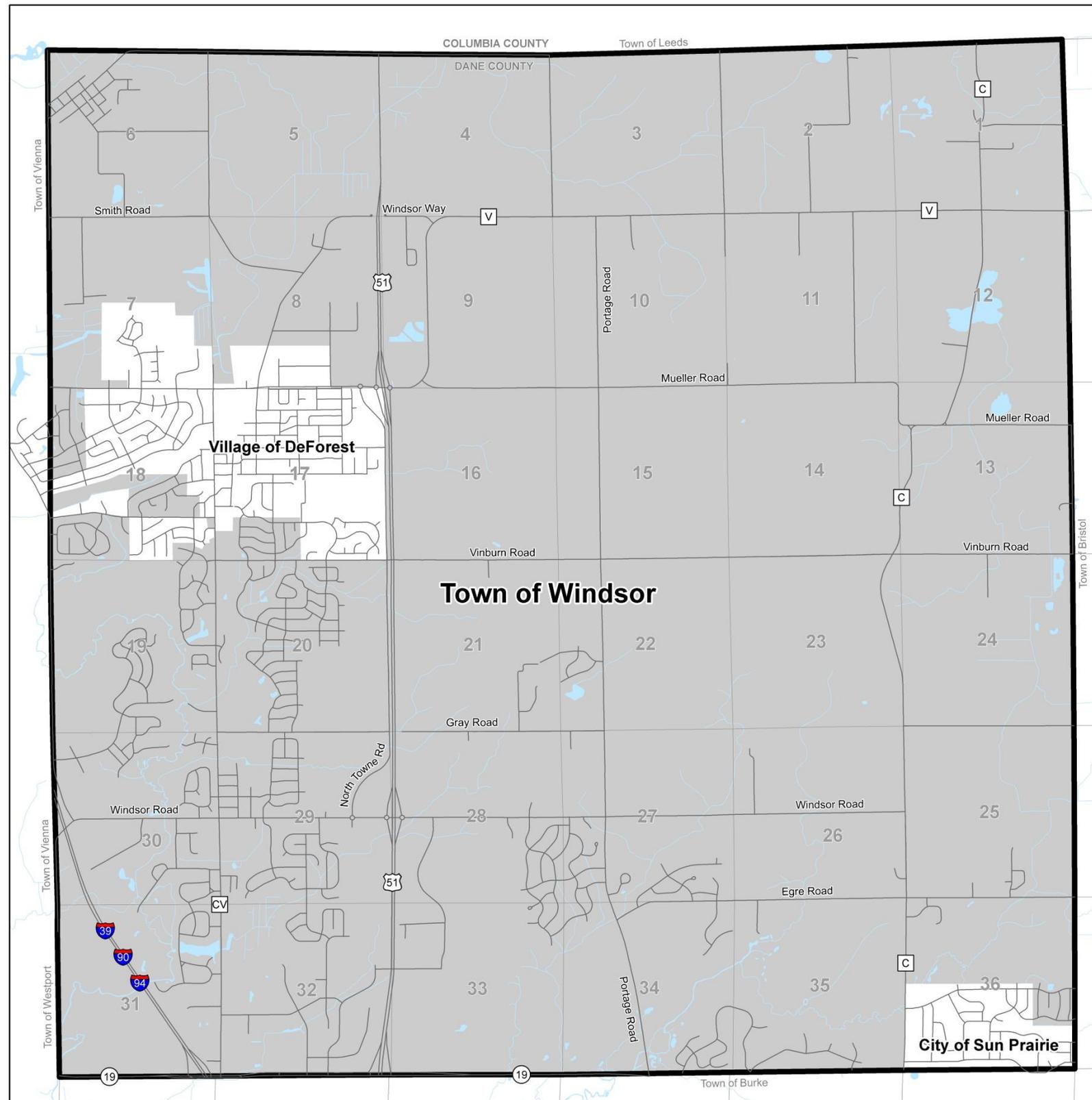
- Windsor – 21,885ac
- DeForest – 609ac
- Sun Prairie – 278ac



Year 1980

Approximate Land Area

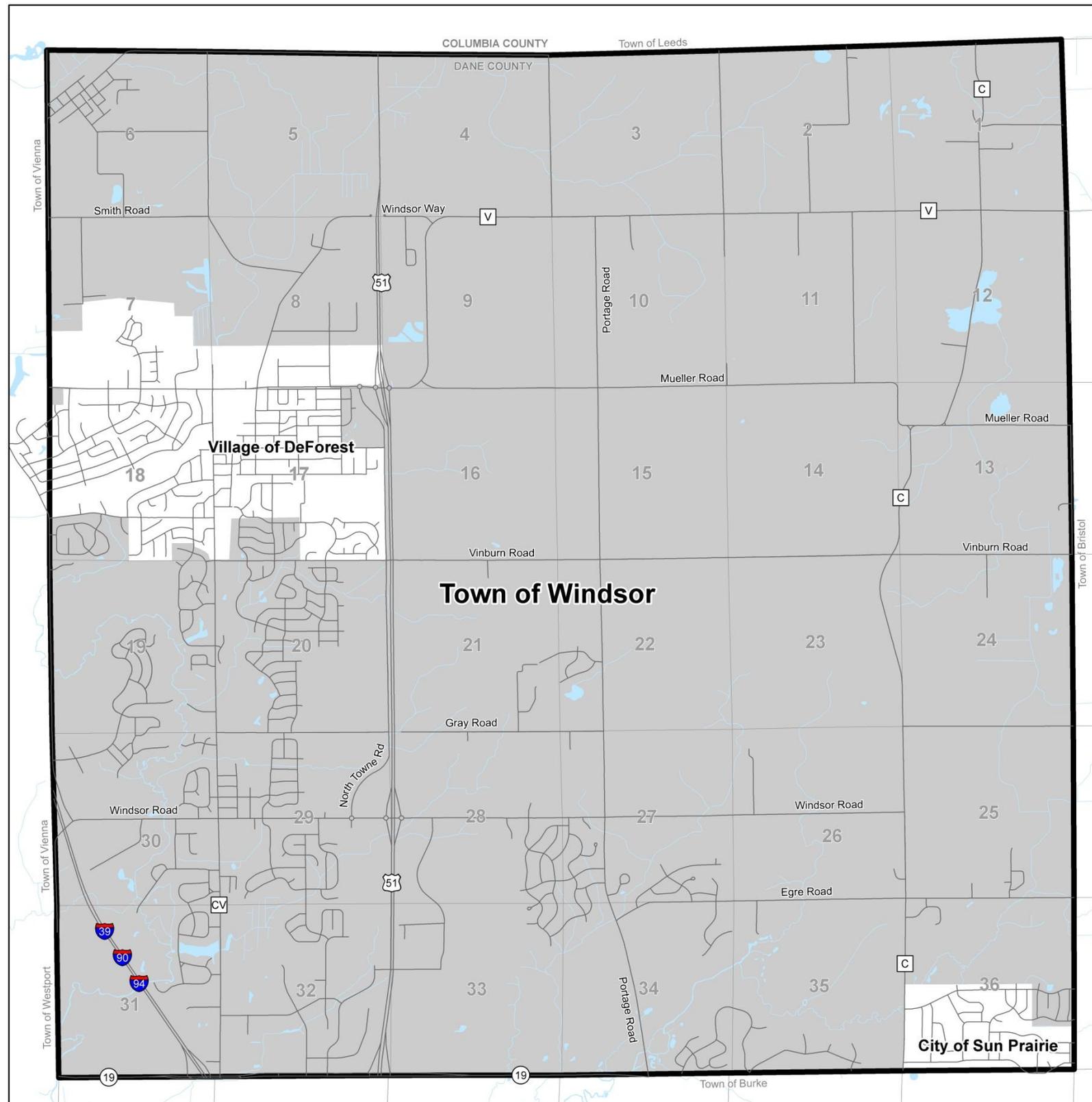
- Windsor – 21,283ac
- DeForest – 1,210ac
- Sun Prairie – 278ac



Year 1990

Approximate Land Area

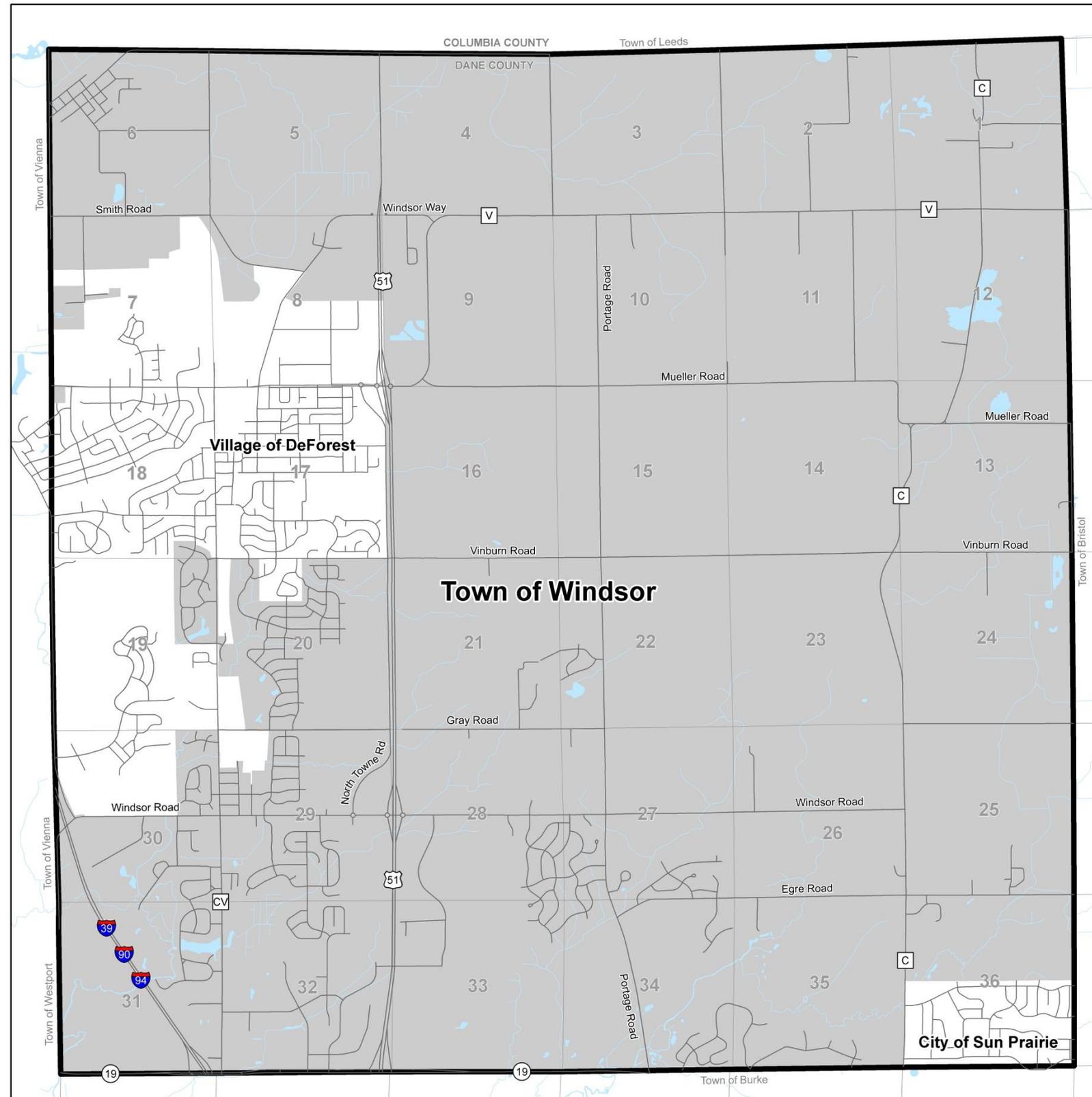
- Windsor – 21,030ac
- DeForest – 1,464ac
- Sun Prairie – 278ac



Year 2000

Approximate Land Area

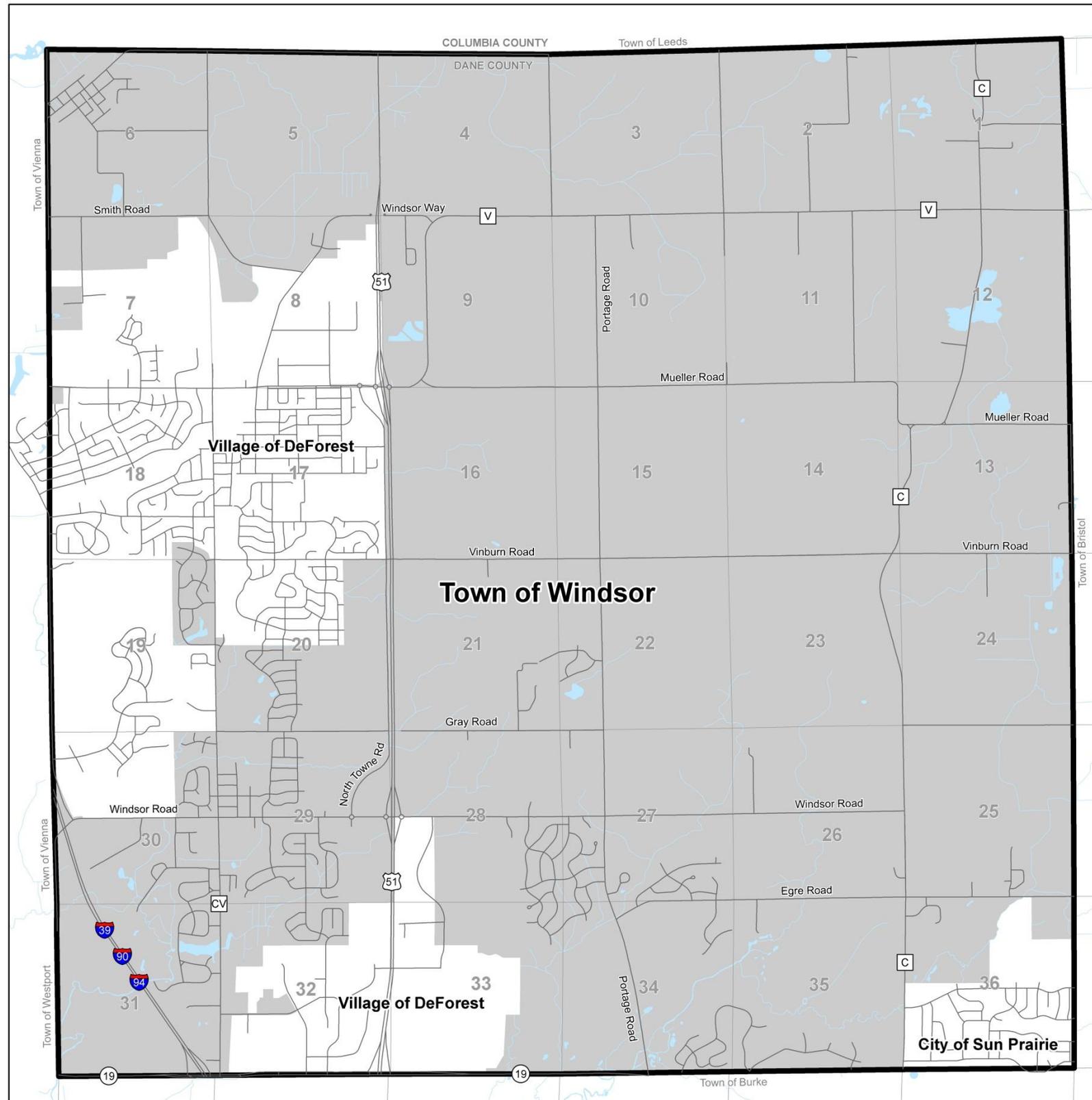
- Windsor – 19,547ac
- DeForest – 2,907ac
- Sun Prairie – 318ac



Year 2010

Approximate Land Area

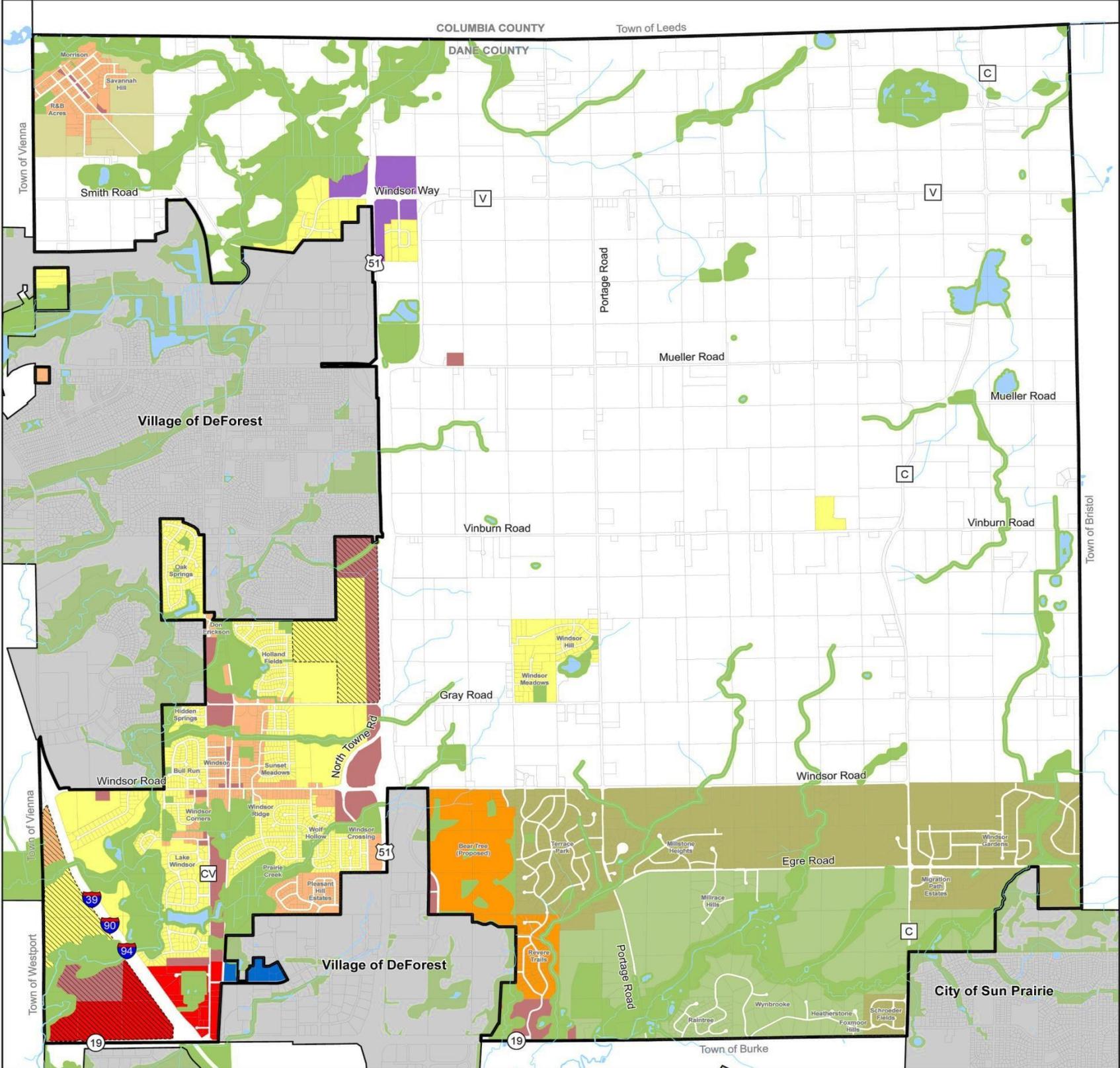
- Windsor – 18,333ac
- DeForest – 4,015ac
- Sun Prairie – 424ac



Year 2014 Future Land Use

Approximate Land Area

- Windsor – 18,333ac
- DeForest – 4,015ac
- Sun Prairie – 424ac

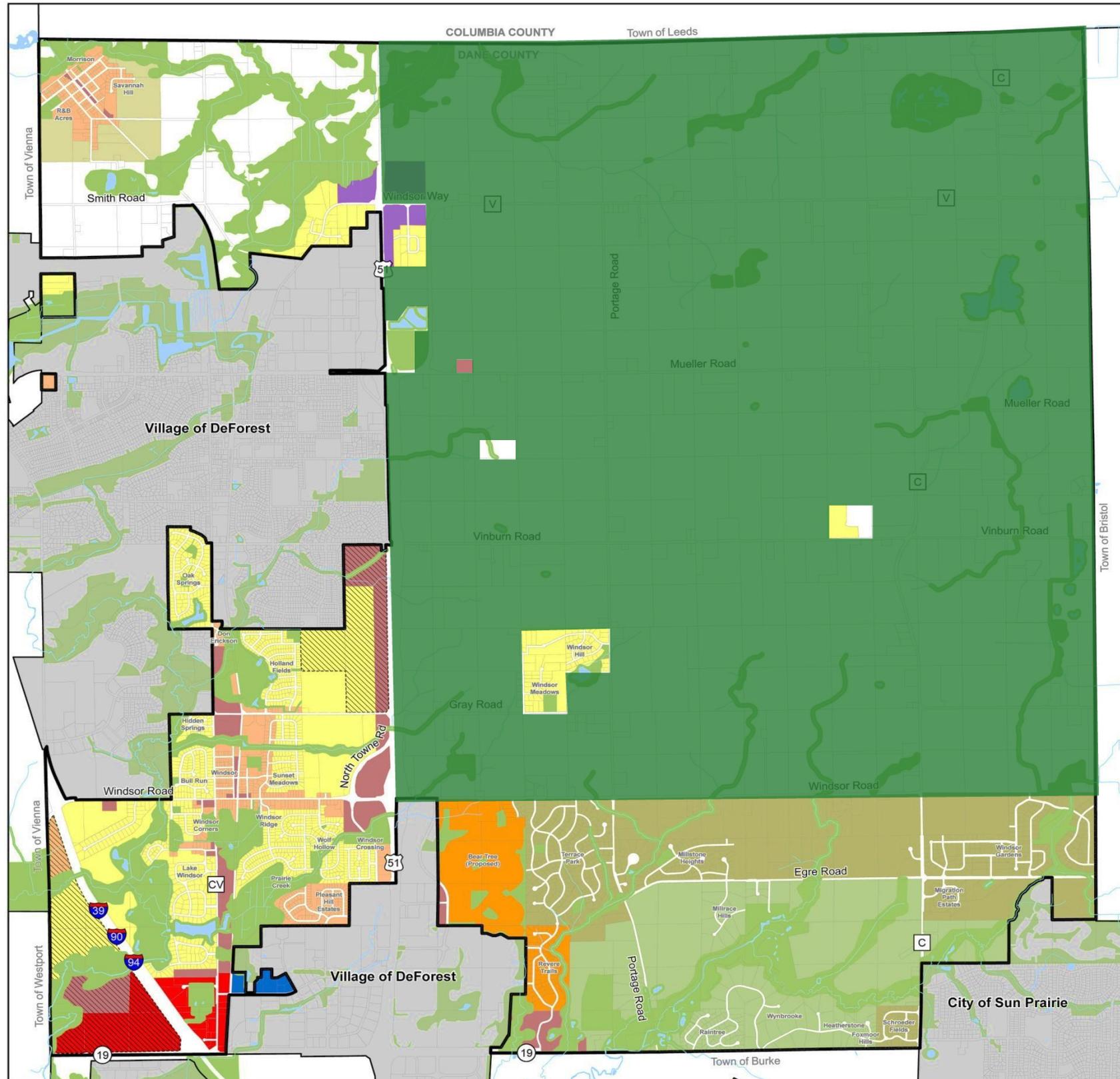


Year 2014 Future Land Use

Approximate Land Area

- Windsor – 18,333ac
- DeForest – 4,015ac
- Sun Prairie – 424ac

Agricultural Enterprise Area



Year 2014 Future Land Use

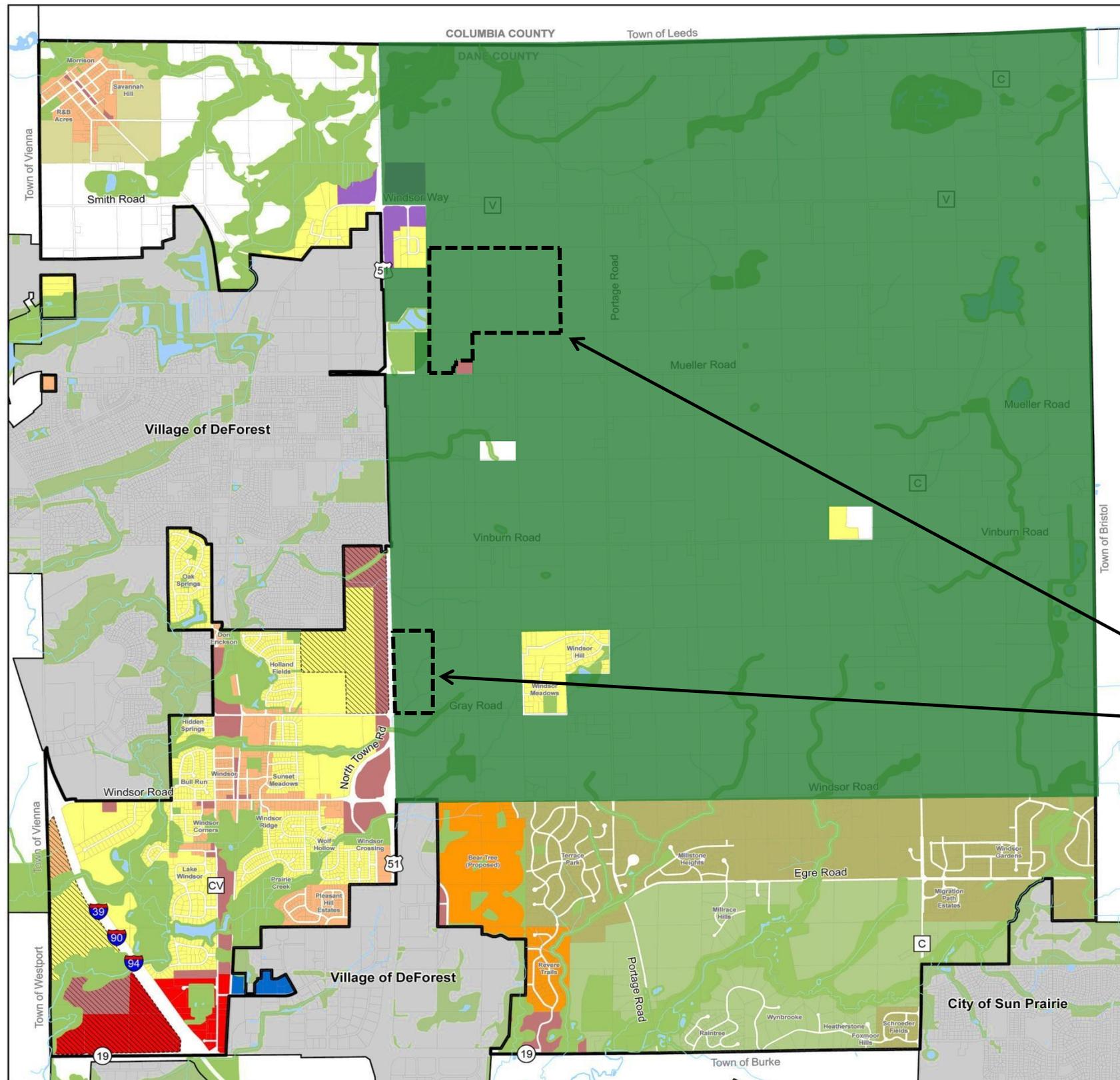
Approximate Land Area

- Windsor – 18,333ac
- DeForest – 4,015ac
- Sun Prairie – 424ac

Agricultural Enterprise Area

Vern & Vicki Treinen PDR

Jim & Anita Treinen PDR



Where We Are...

Windsor-DeForest Consolidation/Merger Study

- Conducted approximately 14 years ago
- Issues included farmland preservation, financial and tax impacts, land use, government structure, community name, public safety, and utility/public works
- Town of Windsor Board did not proceed

Cooperative Plans

- DeForest-Windsor
 - January 2010 to January 2030
 - January 2010 to January 2040 for lands within Area B
- Sun Prairie-Windsor
 - October 2010 to December 2037

DeForest-Windsor Cooperative Plan

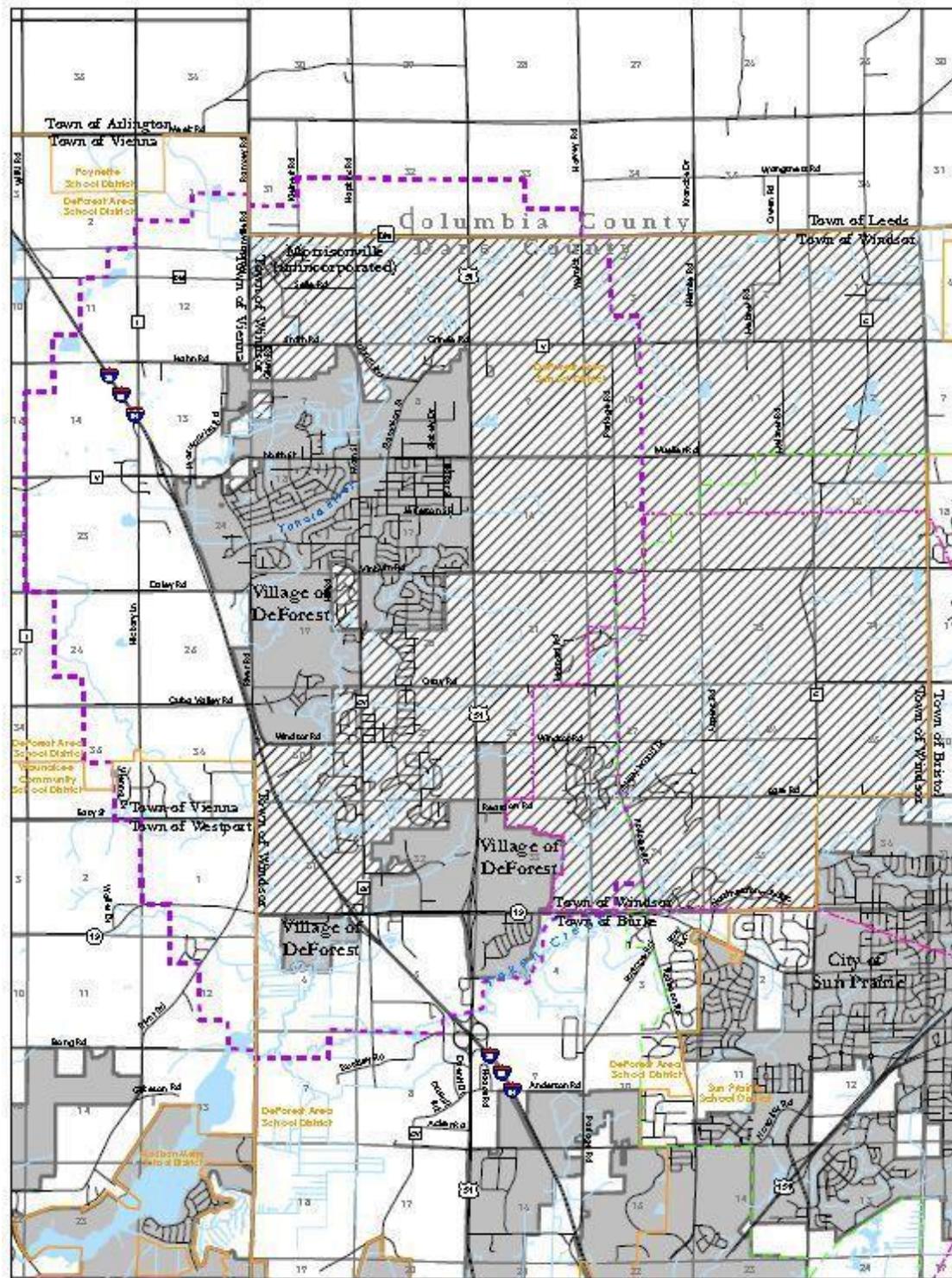


Exhibit 1: Jurisdictional Boundaries

Village of DeForest/Town of Windsor Cooperative Plan

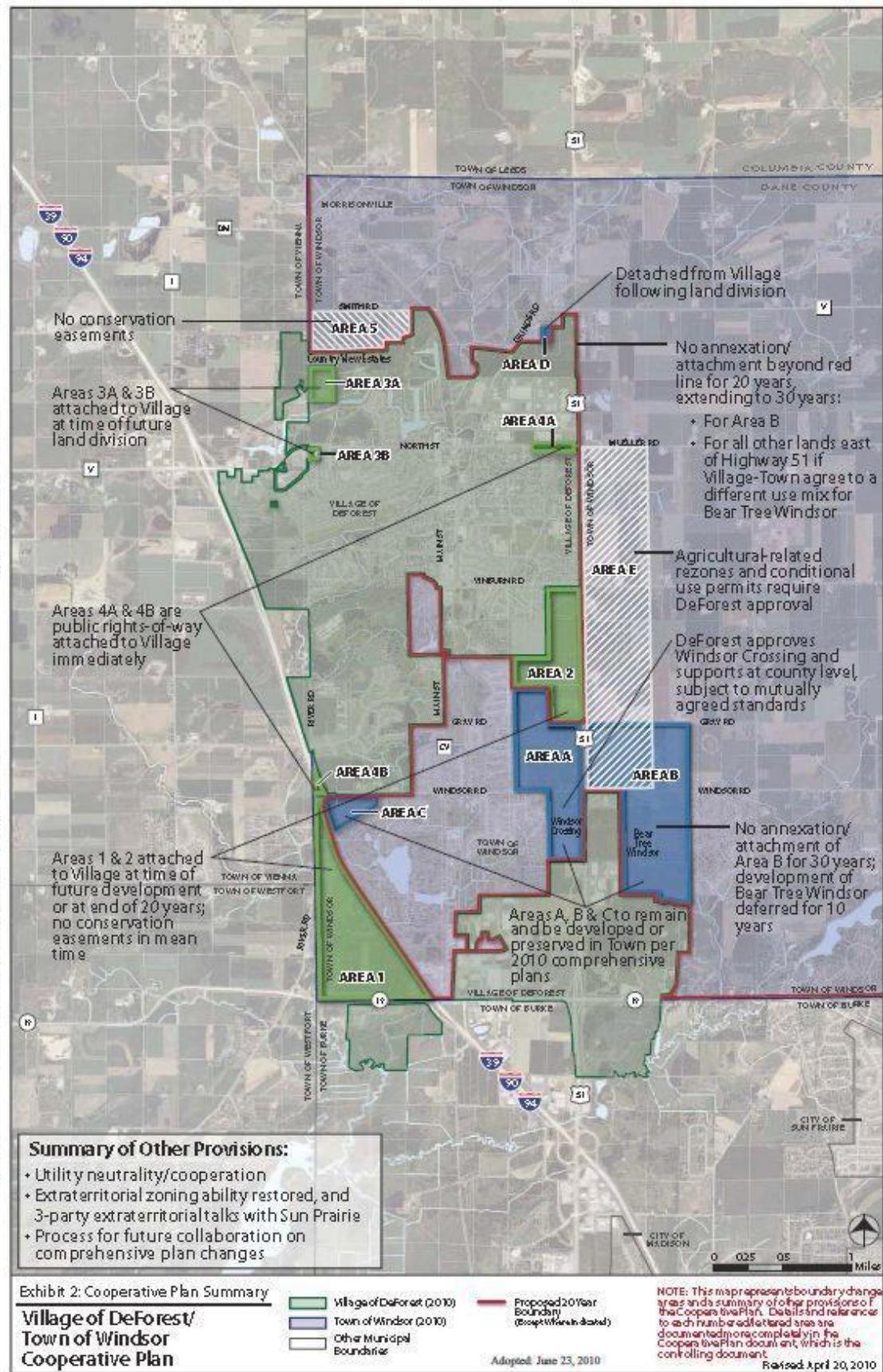
Adopted: June 23, 2010
 Created: April 9, 2010
 Source: Dane County IIA, Dane County BPC, Voth/Bar

Legend:

- Cities and Villages (Jan, 2010)
- Town of Windsor (Jan, 2010)
- Municipal Boundaries (Jan, 2010)
- School District Boundaries (Jan, 2010)
- Sections With Section Numbers
- Roads
- Surface Water
- Sun Prairie, Windsor Extra Territorial Zoning Area Boundary (per Sun Prairie & Windsor as of April 2010)
- DeForest Extra Territorial Land Division Review Boundary (per 2002/10 DeForest Comprehensive Plan)
- Sun Prairie Extra Territorial Land Division Review Boundary (per 2006 Sun Prairie Comprehensive Plan)

Scale: 0 0.25 0.5 1 Miles

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Sun Prairie- Windsor Cooperative Plan

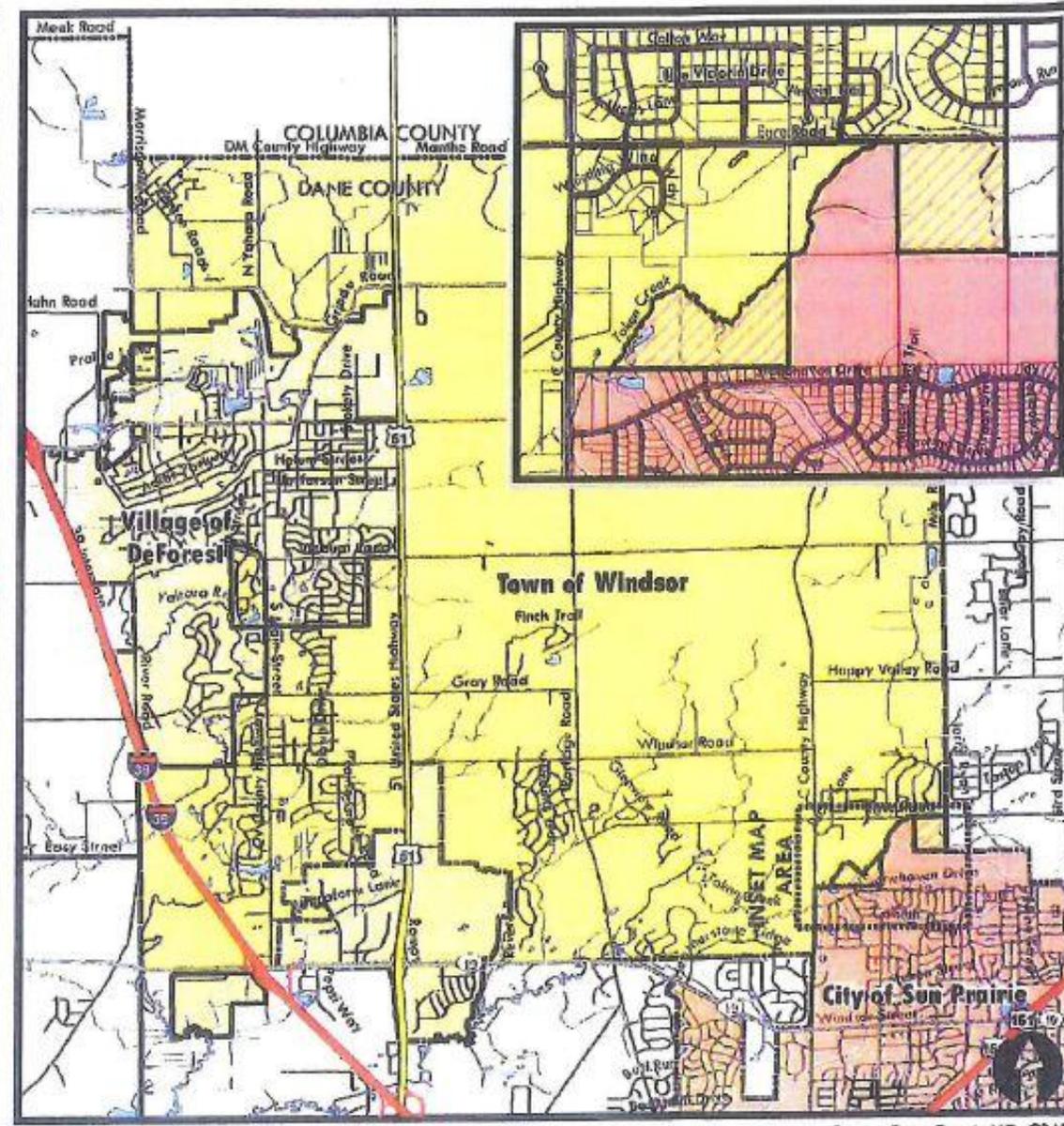
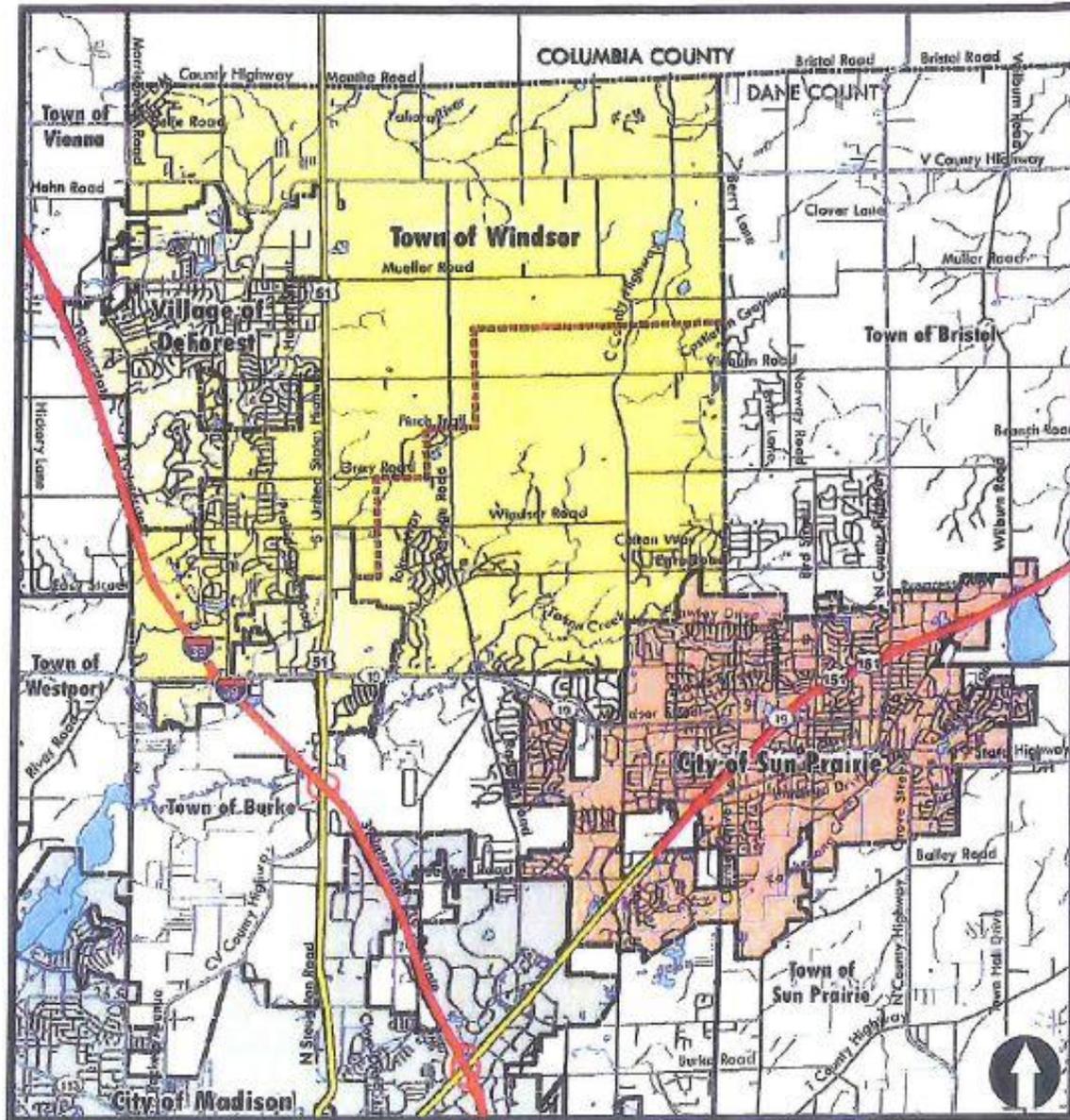


Exhibit 1: Municipal Boundaries

January 5, 2012

Source: Dane County LIO; GRAEF

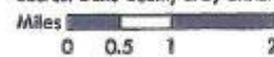


Exhibit 2: Boundary Adjustment Area

January 5, 2012

Source: Dane County LIO; GRAEF



-  City of Sun Prairie
-  Town of Windsor
-  Village of DeForest
-  City of Madison
-  Current Sun Prairie/Windsor ETZ Boundary

-  City of Sun Prairie
-  Town of Windsor
-  Village of DeForest
-  Boundary Adjustment Area



Windsor

Growing Forward



What Happened in 2014

DAWN/BDG and Village of DeForest

- DAWN (DeForest and Windsor Now) and BDG (Business Development Group) asked the Town to examine the benefits, impacts and issues of reconfiguring the Town of Windsor and Village of DeForest to form a stronger united entity
- Village of DeForest has asked the Town of Windsor to consider merger

Economy is Shifting

Neighboring Communities

- The Town of Windsor has contacted all neighboring communities to discuss the Town's intent to proceed with a due diligence study

Press Release

- On May 16th, 2014, the Town of Windsor issued a press release
- Town has decided to proceed with a due diligence study



Where We Are Going...

Due Diligence Review (3 Options)

1. Remain as a town, no major governmental structural changes
2. Create a new governmental entity w/DeForest through merger or consolidation
3. Incorporate and change government from town to village

Due Diligence Review Timeline

- July 9th – Windsor Utilities
- July 16th – Windsor Boards, Commissions, Authorities & Committee
- July 23rd – Windsor Residents
- July 30th – Windsor Agricultural Community



Incorporation – ALL of Windsor

Processes for Incorporation

- Wisconsin Department of Administration
- Legislative (2015 Budget Bill)

Benefits to Becoming a Village

- Secure town boundaries (T. of Burke, T. of Blooming Grove, T. of Madison)
- Maintain community identity
- Control local zoning and land use
- Protect agricultural land
- Continue governance with Windsor representation

Becoming the Village of Windsor

Factors to Consider: How would incorporating impact....

- Support of Town residents
- Effect on Town taxes (***No fiscal analysis has been conducted at this time***)
- Impact on sanitary districts
- Changes to comprehensive land use plan
- Creation of additional economic development opportunities
- Impact on cooperative plans
- Consideration to neighboring communities
- Changes to internal Town operations



Next Steps

Public Input

- Collect, Review & Discuss Public Input
- Prepare Summary of Frequently Asked Questions (FAQ)

Upcoming Meetings / Focus Groups

- July 9th – Windsor Utilities
- July 16th – Windsor Boards, Commissions, Authorities & Committee
- July 23rd – Windsor Residents
- July 30th – Windsor Agricultural Community

Recommendation from Town Board

Today's Discussion

Windsor Utilities

- How are we organized today?
- What happens if we incorporate?
 - Statutory process
- What happens to:
 - Sanitary District Commissions
 - District Employees
 - Customers



What Happens as the Village of Windsor

All of these stay the same:

- Customers
- Separation of Operations and Finances
- Consultants (Utility Engineer & Utility Attorney)
- Utility Staff (2 Operators)
- Need for Commission Oversight



Windsor Utility Commission

Duties of the Utility Commission

- Similar to Sanitary District Commission, except commissioners are appointed
- Makes policies
- Prepares OM&R budgets
- Prepares rates
- Approves contracts
- Retains professional consultants
- Oversees employees

Sanitary Districts

Utility District No. 1 – Operations & Rates

- Includes Windsor Sanitary District No. 1, Lake Windsor, & Oak Springs

Utility District No. 2 – Operations & Rates

- Includes Morrisonville Sanitary District



Village Hall Staff

Utility Clerk will handle billing and other administrative tasks

Town of Windsor



Analyzing Governmental Structure